

Teacher education in Scotland: Policy, quality, standards, and the judgement of competency

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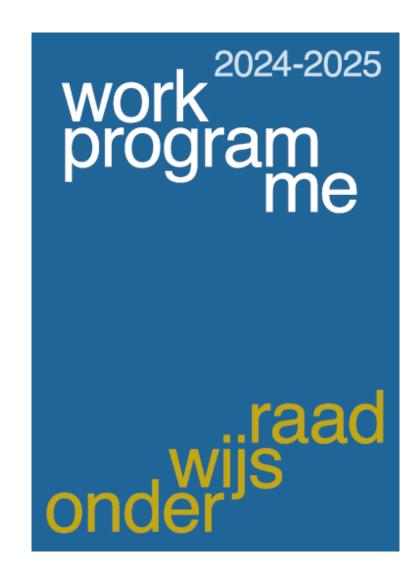






## Our aim: to explore teacher education policy in Scotland to inform the Education Council work programme

- Quality of teacher training programmes is a regular subject of debate.
- Are the existing proficiency standards adequate for ITE programmes?
- Is harmonization of teacher training programmes in other respects possible and desirable?





## Our agenda:



The Scottish education context and teacher education structure



The role of Scottish government: partnerships, accreditation and quality assurance



Judgement of competence: standards and emerging research



Tools for making valid judgements





The Scottish education context and teacher education structure

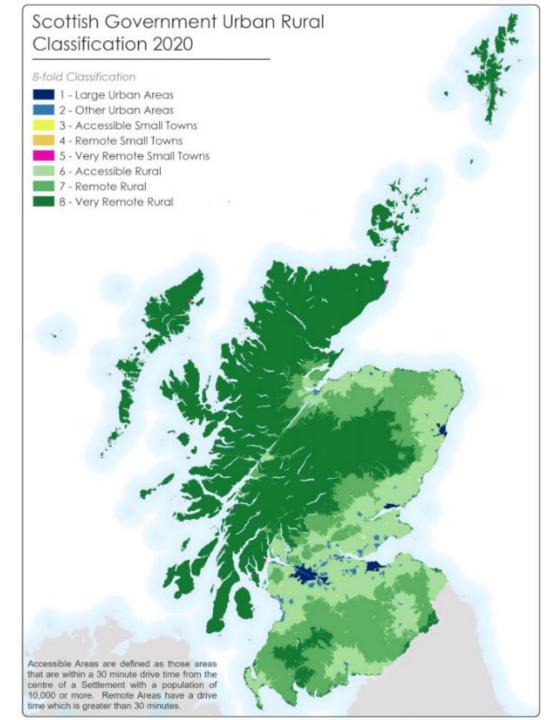


## **Scotland in Numbers**

- Population: 5.2 million
- Education authorities: 32
- Schools: 2,531
  - Primary: 1994
  - Secondary: 358
  - Special schools: 109
- Pupils: 705,874
- Teachers: 54,193

(Scottish Government, 2022)

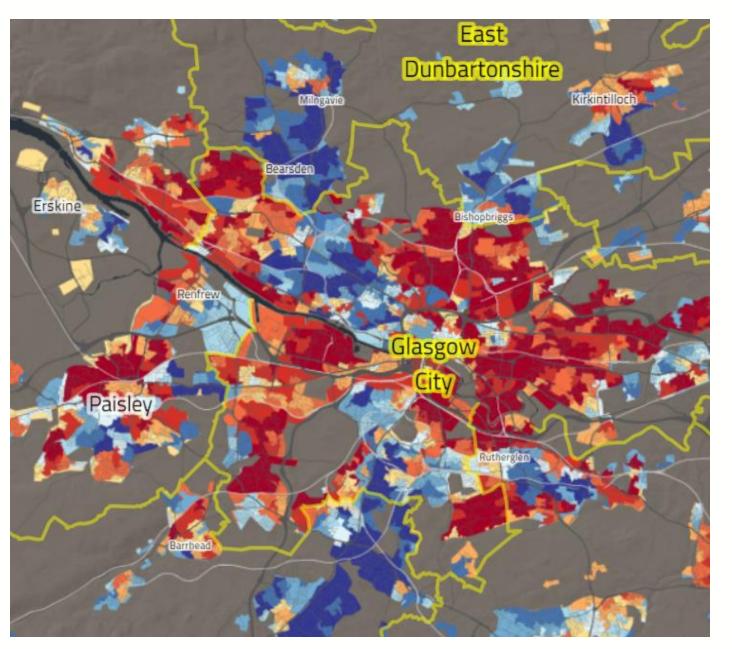






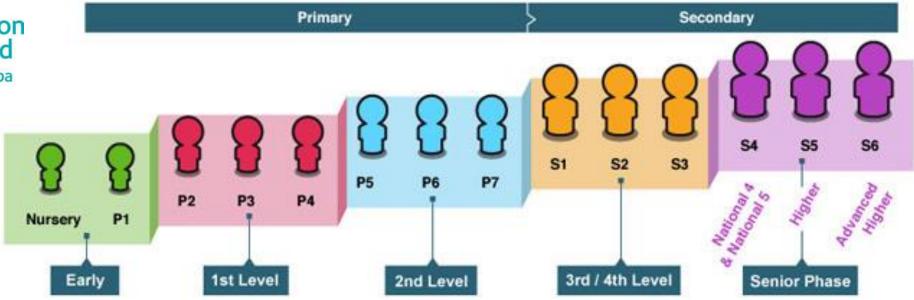


(Glasgow Centre for Population Health, 2023)



(Scottish Government, 2020)

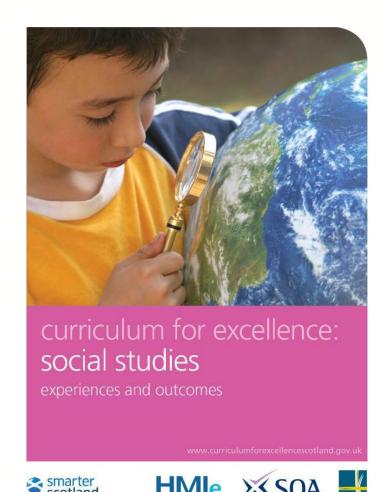




| Level  | Experiences and outcomes for most children or young people              |
|--------|---|
| Early  | In pre-school and in Primary 1  |
| First  | By end of P4, but earlier for some                                      |
| Second | By end of P7, but earlier for some                                      |
| Third  | In S1- S3 but earlier for some  |
| Fourth | Fourth level broadly equates to SCQF level 4 (Standard Grade / General) |
| Senior | In S4 – S6, but earlier for some  |



## **CFE Beyond Broad General Education to Senior Phase**





I am a...

Qualifications Services Past Pap

Home > National Qualifications > Subjects > Modern Studies



### National Qualifications Availa

NQ home

#### Subjects

Assessment changes

NQ Unit search

Assessment and Exams

Resources and Support

#### **Modern Studies**

Available at the following levels:

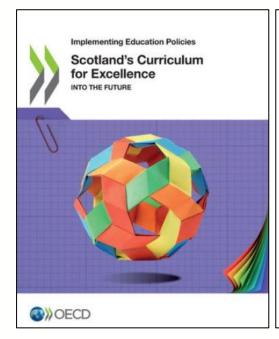
- National 3
- National 4
- National 5
- Higher
- Advanced Higher

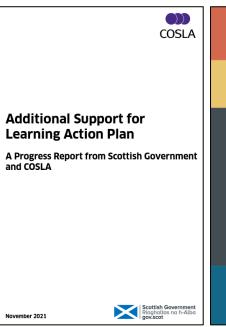
See also:

National 2 Social Subjects



## Reform Agenda 2021-2023





and COSLA

November 2021







**Final Report** 

May 2023

Scottish Government Riaghaltas na h-Alba

(Morgan, 2021)

(Campbell & Harris, 2023)

(OECD, 2021)

(Muir, 2022)





The role of Scottish government: partnerships, accreditation and quality assurance









## The Scottish Parliament Pàrlamaid na h-Alba



(Hulme, et al., 2018; Gilles, 2018)







Jenny Gilruth MSP was appointed as the Cabinet Secretary for Education and Skills in March 2023.





Interim Chief Executive, Gillian Hamilton





Dr Pauline Stephen, Chief Executive and Registrar



## **Continuum of Standards**



|                        | GTC Set of Standards                           | Career Stage                                     |  |  |
|------------------------|--|--|--|--|
| Benchmarks of Teacher  | Standard for Provisional Registration          | Initial Teacher Education                        |  |  |
| Competence             | Standard for Full Registration                 | Induction / probationary (New Qualified Teacher) |  |  |
|                        | Standard for Career-long professional learning | Post induction                                   |  |  |
| Aspirational Standards | Standard for Middle Leadership and Management  | Middle leaders / Heads of<br>Department          |  |  |
|                        | Standard for Headship                          | Principalship                                    |  |  |

































Dr Zoè Robertson





## **Standing Committees**

- ➤ Equity, Diversity & Inclusion (EDI)
- **≻**Research
- ➤ Teacher Education as a Continuum
- ➤ITE/Early Phase Priorities: Placement, Curriculum & Pedagogy
- ➤ Recruitment & ITE Entry
- > Reform Agenda



## Scottish Government Stakeholder Input Example



About

Topics

News

Publications

Statistics and research

Consultations

Blogs

Home > Publications

Publication - Consultation paper

## **Education Bill provisions: consultation**

Published: 7 November 2023

Directorate: Education Reform

Directorate, +5 more ...

Part of: Education

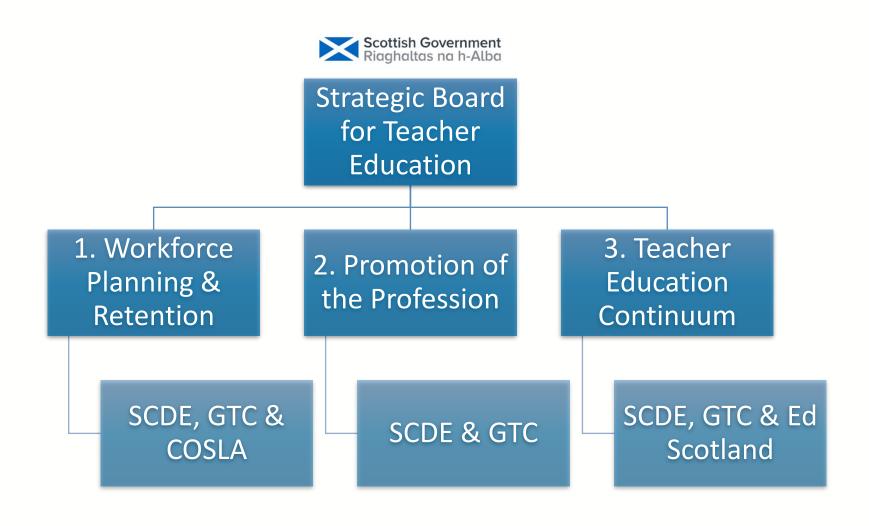
ISBN: 9781835215807

A consultation on a new national qualifications body and a new approach to inspection of education in Scotland, including elements of the proposed Education Bill.

Foreword by the Cabinet Secretary for Education and Skills Foreword by the Cabinet Secretary for Education and Skills



## SBTE 2023-2024 Workstreams





## **Accreditation of Teacher Preparation Programmes**

DRIVING FORWARD PROFESSIONAL STANDARDS FOR TEACHERS



Accreditation of Programmes of Initial Teacher Education in Scotland

#### **Policy**

August 2022

Policy Statement: Accreditation of Programmes of ITE in Scotland

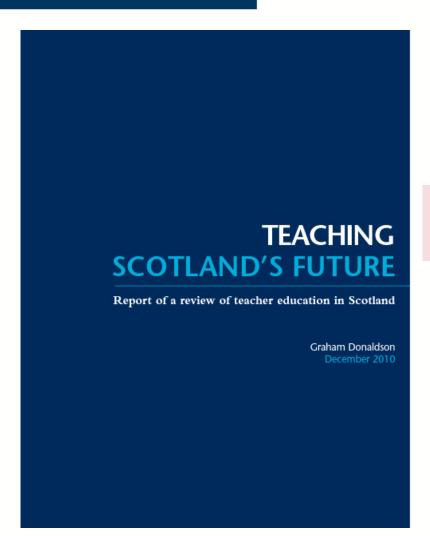


- Statutory Requirements
- Staffing Levels and Effective Delivery
- Programme Design
- Recruitment and Selection of Students
- Support for Student Teachers
- Content of Programme
- Professional Values
- Delivery of Programme
- Assessment
- Partnership

(GTCS, 2020; Ingvarson & Rowley, 2017)



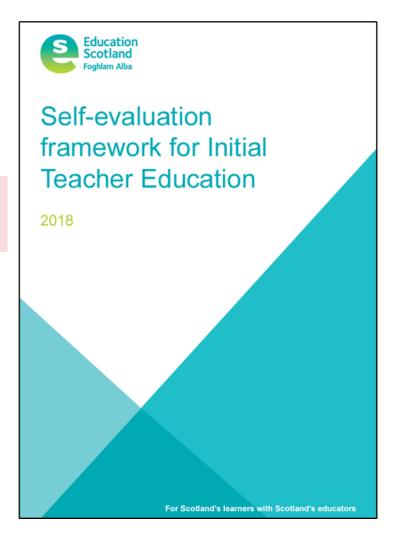
## **Annual Review = Self-Evaluation**



#### **Recommendation 22**

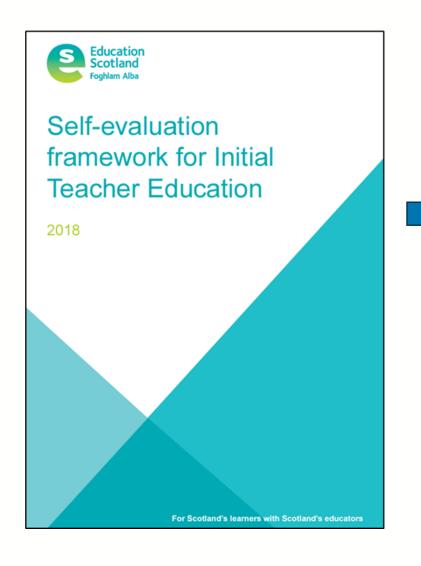
Providers of initial teacher education programmes should develop, in partnership with employers, means of gauging the effectiveness and impact of their programmes in the short and medium terms.

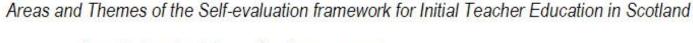






### **ITE Self-Evaluation Framework**





#### Area 1: Leadership and enhancement

- · Quality Assurance processes in Higher Education
- · Leadership for enhancement
- · Evaluation leading to enhancement
- Student contribution to enhancement

#### Area 2: Student experience

- · Values and Professional Commitment
- · Student experience of curriculum
- · Student experience of academic and pastoral support
- · Student experience of partnerships
- · Student knowledge and understanding of safeguarding, wellbeing, equality and inclusion.

#### Area 3: Outcomes for students

- · Meeting the requirements of professional standards
- · Developing effective pedagogy
- · Commitment to career-long professional learning

Note. From Education Scotland (2021).



### **ITE Self-Evaluation Event**



Home Council Members Extended Council Members Projects Networks Publications Media

#### Self-Evaluation of ITE – 2021

Diversity and Health & Wellbeing - 8th June 2021

Self-Evaluation Framework of ITE – Report of the Second Symposium, Professor Christine Forde, Emerita (October 2021) Link to Report

1. "Where are we going?" - Professor Christine Forde

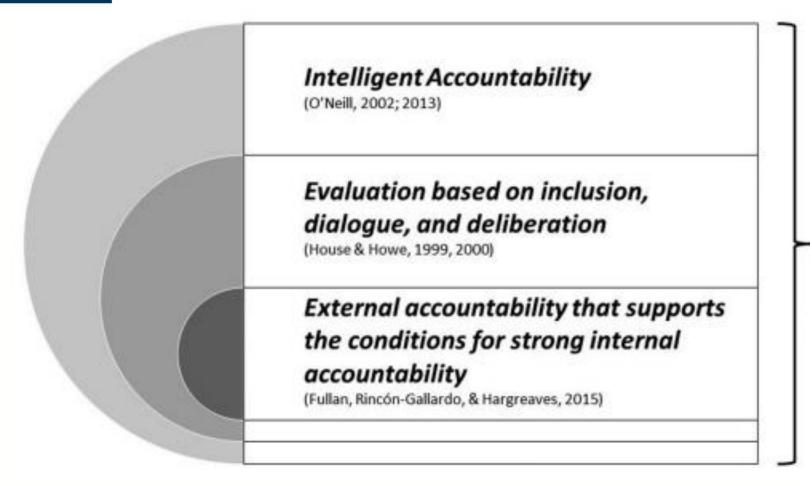


2. Keynote 1 - "Teacher Workforce Diversity - Does it Matter?" - Professor Rowena Arshad, University of Edinburgh

- Numeracy (2019)
- Diversity and Health & Wellbeing (2021)
- Education Equity and Literacies (2022)
- Enacting the Continuum of Teacher Education (2023)

(videos and final reports available; see SCDE, 2021)





Intelligent
Professional
Responsibility
in Initial
Teacher Education
(Cochran-Smith et al., 2018)

(Cochran-Smith, 2021)



## **MQuITE**

(www.mquite.scot)

Data Collection for Self-Evaluation and Measuring Quality in Initial Teacher Education in Scotland

| Components of Quality              | Data Collection Tools |                               |  |                                    |                                 |                                       |  |
|------------------------------------|-----------------------|-------------------------------|--|------------------------------------|---------------------------------|---------------------------------------|--|
|                                    | Program<br>profile    | End of<br>EPP staff<br>survey | End of EPP<br>Partner<br>staff<br>survey | End of<br>EPP<br>student<br>survey | Annual<br>GTCS<br>data<br>check | 2018<br>Cohort<br>annual<br>measures* | End of<br>1 <sup>st</sup> year<br>survey |
| 1. Partnership                     | X                     | Χ                             | Χ  |                                    |                                 |                                       |  |
| Admissions, recruitment, retention | Χ                     |                               |  |                                    |                                 |                                       |  |
| 3. Program design                  | Χ                     | X                             | Χ  | X                                  |                                 |                                       |  |
| 4. Practicum/fieldwork             | Χ                     | X                             | Χ  | X                                  |                                 |                                       |  |
| 5. Teacher educators               | Χ                     | X                             | Χ  | Χ                                  |                                 |                                       |  |
| 6. Initial destinations            |                       |                               |  | Χ                                  | X                               |                                       |  |
| 7. Post-licensure                  |                       |                               |  | X                                  |                                 | Χ                                     | X  |
| 8. Institutional context           | Χ                     | Χ                             |  |                                    |                                 |                                       |  |

Note. Adapted and summarized from Appendix C in Kennedy et al., 2023, pp. 79-82 available at <a href="https://www.mquite.scot">www.mquite.scot</a>

<sup>\*2018</sup> teacher cohort survey, individual interviews, supervisor (i.e., line manager) survey, supervisor focus groups



## The Profession & The Role of Government: A Few Key Points







1. Resolve external challenges

2. Guide change

3. Foster teacher professionalism

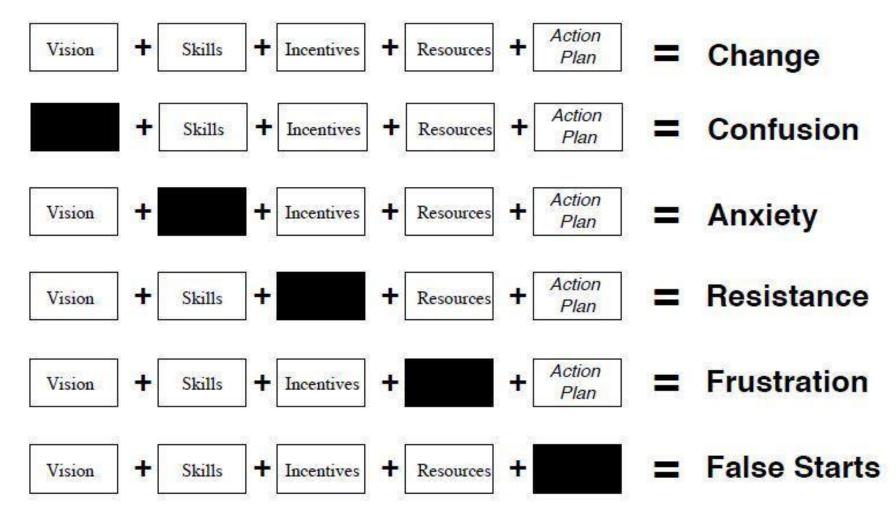


## 1. Resolve External Challenges

- remove barriers that can limit progress of educational change
- invest in resources to accomplish school improvement plans
- invest in teachers and their professional capacity by establishing transparent and equitable 'total reward' systems
- fund research that seeks to answer the questions being asked to build an evidence-based culture
- help stakeholders to make data-based decisions
- reduce barriers to careers in education while preserving standards of excellence



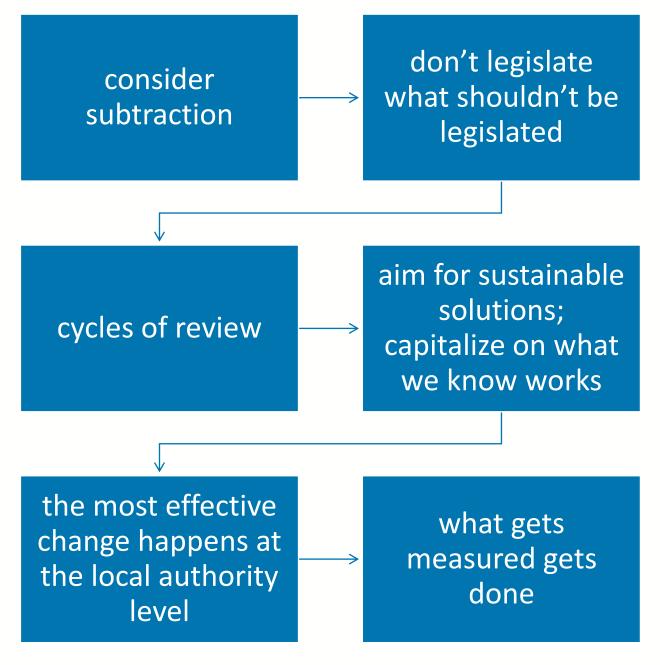
## 2. Guide Change



Adapted from Knoster, T., Villa R., & Thousand, J. (2000). A framework for thinking about systems change. In R. villa & J. Thousand (Eds.), Restructuring for caring and effective education: Piecing the puzzle together (pp. 93-128). Baltimore: Paul H. Brookes Publishing Co.



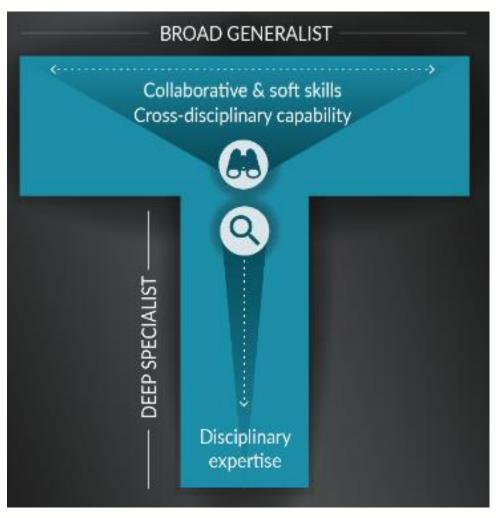
# 2. Guide Change





## 3. Foster Professionalism – Promote the Profession

- define what success for teachers looks like
- invest in school administration and administrative support
- develop and support teacher expertise; T-shaped teachers
- use collaborative action research to stimulate collective action
- ensure mechanisms for offering feedback and dialogue with teachers



(Thoren, 2019)







Judgement of competence: emerging research



Dr Sarah K Anderson Senior Lecturer & RTG Leader



Mary Lappin
Deputy Head of School

Sevda Ozsezer Kurnuc

Research Associate



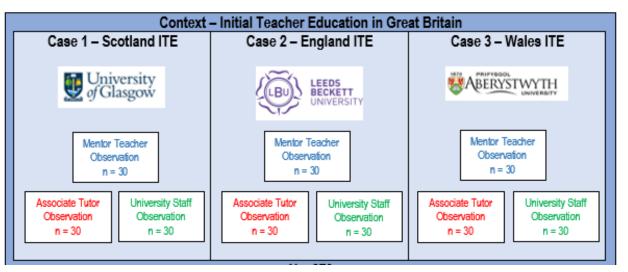
Professor James Conroy Vice Principal Emeritus

## **Policy Analysis**



## Systematic Literature Review







**Focus Groups** 



Delphi Panel



Dr Andrew James Davies Head of the School of Education Reader in Education



Society for Educational Studies

Daryl Phillips Director of ITE Partnership

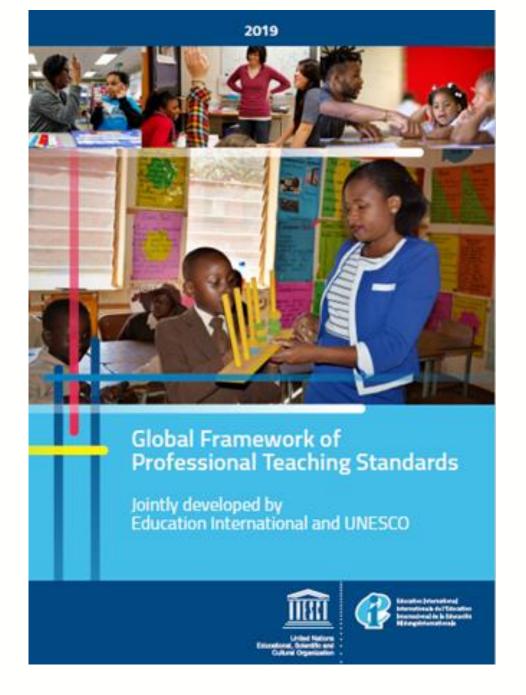


Dr Pinky Jain Head of Teacher Education



Dr Rachel Lofthouse Professor of Teacher Education





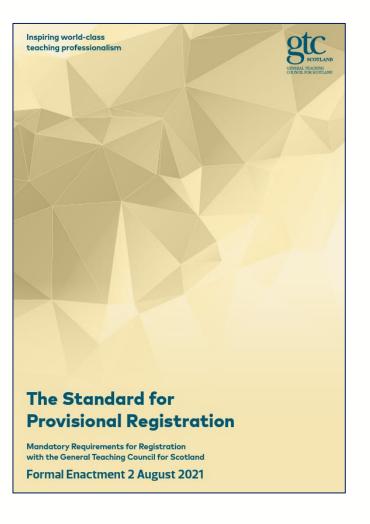


"Teacher professionalism is not negotiable. Just as we would never want unqualified surgeons operating on our children, we do not want our young people to be taught by unqualified teachers."



## **Grounding Judgements on Standards**

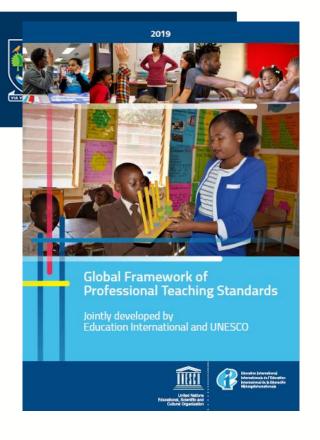


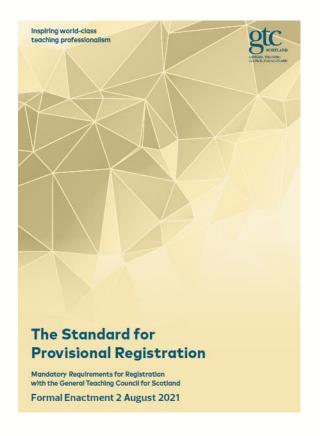




- Tied to research
- Face validity
- Associated with normative conceptions

(Schulman, 1987)







## **Teachers' Standards**

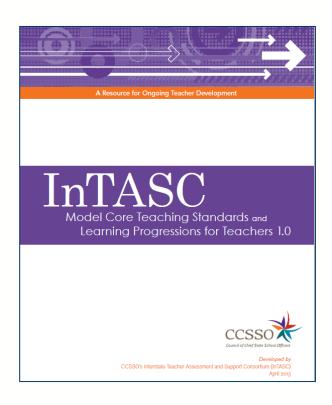
#### PREAMBLE

Teachers make the education of their pupils their first concern, and are accountable for achieving the highest possible standards in work and conduct. Teachers act with honesty and integrity; have strong subject knowledge, keep their knowledge and skills as teachers up-to-date and are self-critical; forge positive professional relationships; and work with parents in the best interests of their pupils.



## Professional standards for teaching and leadership

Welcome to these pages which will help guide you through the professional standards for teaching and leadership. The standards are part of a range of standards for teachers, leaders and those who assist teaching. They have been designed to support you to be the best you can be and they reflect practice that is consistent with the realisation of the new curriculum.



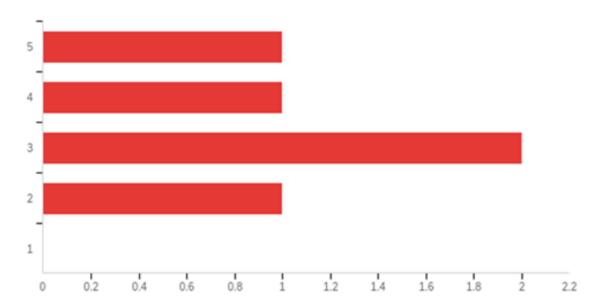
|   | PROFESSION   | NAL TEACHING STANDA  | ARDS CROSSWALK   |  |
|---|--|--|--|--|
| UNESCO Global Framework   | SCOTLAND   | ENGLAND  | WALES  | InTASC   |
| All Teachers  | Standards for Provisional<br>Registration (SPR)  | "trainees working towards QTS; all teachers completing their statutory induction period (early career teachers [ECTs]); teachers in maintained schools, including maintained special schools, who are covered by the 2012 appraisal regulations"   | Professional Standards for Teaching and<br>Leadership (QTS)  | All Teachers   |
| Teaching Knowledge & Understanding     Teaching Practice     Teaching Relations                             | Being a Teacher in Scotland     Professional Knowledge & Understanding     Professional Skills and Abilities | Teaching Personal and professional conduct   | Pedagogy (P) Professional learning (PL) Collaboration (C) Innovation (I) Leadership (L)  | A. The Learner & Learning     B. Content Knowledge     C. Instructional Practices     D. Professional Responsibilities   |
| How students learn, and the particular learning, social, and development needs of their students (Domain 1) | 3.2.2 Engage learner participation   | 2 Promote good progress and outcomes by pupils  be accountable for pupils' attainment, progress and outcomes • be aware of pupils' capabilities and their prior knowledge, and plan teaching to build on these • guide pupils to reflect on the progress they have made and their emerging needs • demonstrate knowledge and understanding of how pupils learn and how this impacts on teaching • encourage pupils | P1_The teacher develops and demonstrates up- to-date theoretical knowledge and understanding as well as practical insight into how children and young people develop and learn.  P4 The teacher demonstrates knowledge, understanding and experience of high expectations and effective practice in meeting the needs of all learners, whatever their different needs.  P14 The teacher provides appropriate levels of challenge and expectations for the range of | Standard #1: Learner Development - The teacher understands how learners grow and develop, recognizing that patterns of learning and development vary individually within and across the cognitive, linguistic, social, emotional, and physical areas, and designs and implements developmentally appropriate and challenging learning experiences.  Standard #2: Learning Differences - The teacher uses understanding of individual differences and diverse cultures and communities to ensure inclusive learning environments that enable each learner to meet high standards. |



## **Video Observation Questionnaire**



Q8 - 8. What is your overall judgement of the teaching demonstrated in the video where (5) is Highly Effective and (1) is Unsatisfactory?



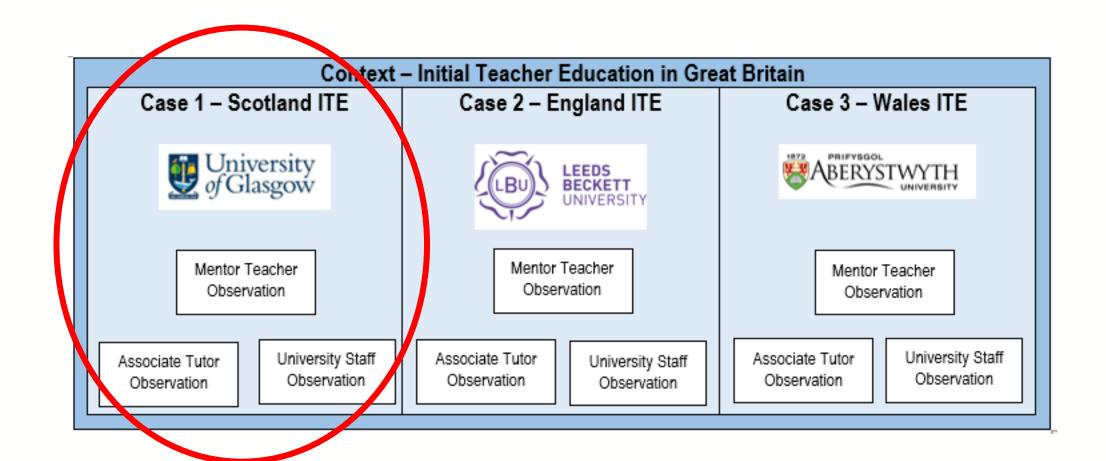
|                          | 5     | 4 | 3 | 2 | 1 | Mean |
|--------------------------|-------|---|---|---|---|------|
|                          | N = 6 |   |   |   |   |      |
| Learners                 | 0     | 3 | 1 | 2 | 1 | 2.9  |
| Content                  | 0     | 2 | 3 | 0 | 1 | 3.0  |
| Research                 | 0     | 2 | 2 | 1 | 1 | 2.8  |
| Planning & Preparation   | 1     | 1 | 3 | 0 | 1 | 4.0  |
| Instructional Strategies | 0     | 1 | 2 | 1 | 1 | 2.6  |
| Learning Environment*    | 2     | 1 | 0 | 2 | 0 | 3.6  |
| Assessment               | 0     | 2 | 1 | 1 | 1 | 2.8  |
| Overall Rating           | 1     | 1 | 2 | 1 | 0 | 3.4  |

Note. Questionnaire items 1-9 where 5 = highly effective and 1 = unsatisfactory

| Classroom cue utilization               | Suggestions for lesson improvement | Using internal expectation criteria | No identified strategy          |
|---|------------------------------------|-------------------------------------|---------------------------------|
| Professional judgment                   |                                    | Personal judgment                   | Indeterminate judgement         |
| Observed teacher action (8) - (positive | Lesson improvement (8)             | Internal criteria (3)               | Unable to explain (3)           |
| and negative)                           |                                    |                                     | Need more to make judgement (2) |
| Multiple examples as evidence to        |                                    |                                     | None (2)                        |
| support as rationale (6)                |                                    |                                     |                                 |
| Observed pupil action (6)               |                                    |                                     |                                 |
| Physical environment cues (4)           |                                    |                                     |                                 |
| Learning materials (4)                  |                                    |                                     |                                 |
| Context cues (3)                        |                                    |                                     |                                 |
| Pupil learning (3)                      |                                    |                                     |                                 |
| Teacher and pupil interaction (3)       |                                    |                                     |                                 |



### **Focus Group Findings**





#### Possible reasons for inconsistencies



**Evaluator centred factors** 



Student teacher centred factors



Aspects of the teaching observation



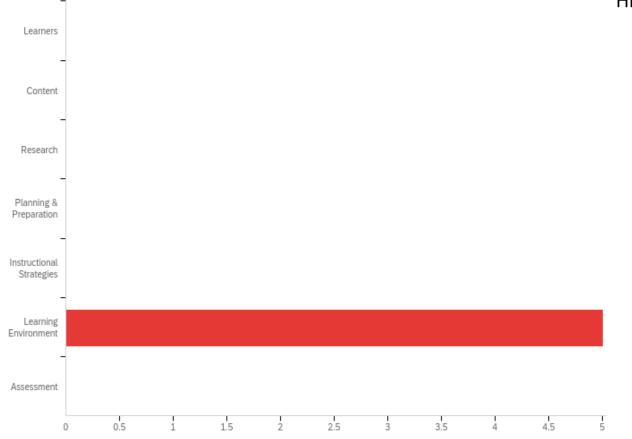
**Processes** 

Organisation and facilitation of students' activities so that students are able to participate constructively, in a safe and cooperative manner

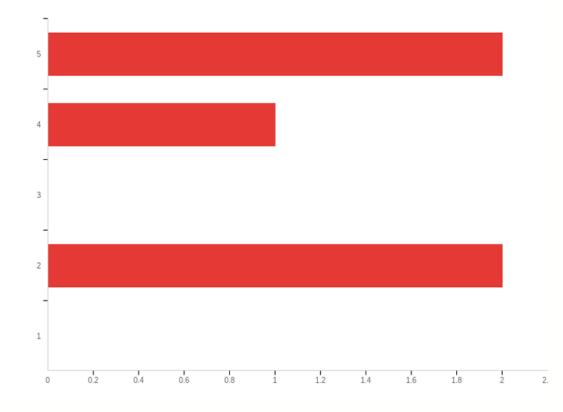
6 »

- · A safe and secure environment
- Effective classroom management having regard to the needs of all individuals and the class as a whole

Which was the easiest element to judge for the teaching in this video and why?



Q6a - 6. Assign a judgement of the teaching performance where (5) is Highly Effective and (1) is Unsatisfactory.





## Improving consistency of judgements







Preparation before making a judgement

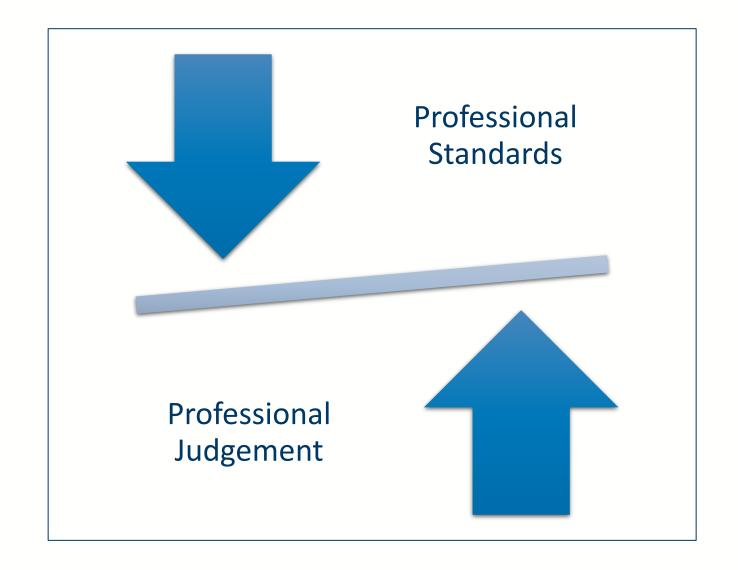
Understanding why the judgements is being made, what is being judged, the criteria for success

How the outcome is captured and communicated



# Judging teaching effectiveness?

"...both of those words in professional judgment [and professional standards], are quite important, but neither of them carries the full implications of an inescapable subjectivity, is necessarily going to be part of that judgment. Because we're not machines...we don't function on reductive algorithms. We don't just think with logic, we respond with our head and our heart."





# Why does it matter that judgements of teaching effectiveness are consistent and reliable?



**Fairness** 



Standards in education can be undermined



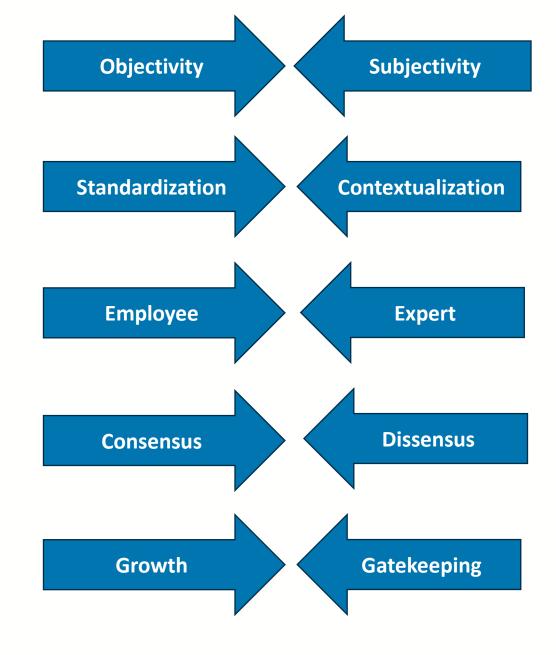
Implications of the results



Setting a minimum level of competency



## An Emerging Duplexity

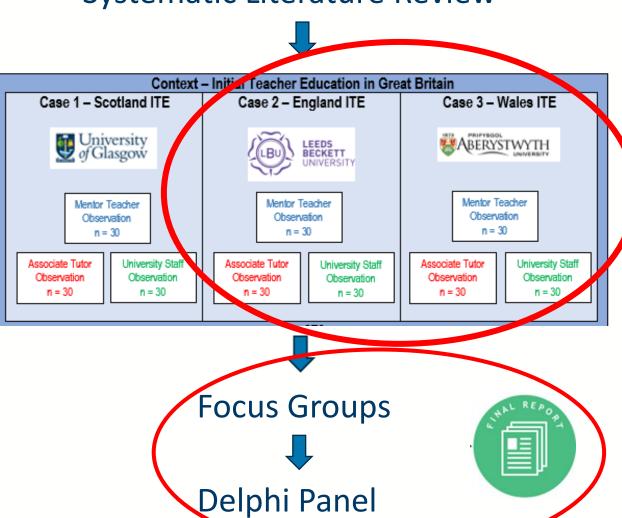




### **Policy Analysis**



### Systematic Literature Review











Tools for making valid judgements



## **Tools for Making** Judgements (Anderson et al., forthcoming)

(Page, et al., 2021)

| Context                  | Tool name  | information extracted from   |  |
|--------------------------|--|--|--|
|                          | A competence assessment too1*                            | Study 1: Hylton et al., 2022   |  |
| Authentic<br>evaluation  | Educative Teacher Performance Assessment (edTPA)         | Study 4,5,12,33: Tanguay, 2020;<br>Goldhaber et al., 2017; Parkes &<br>Powell, 2015; Sandoval et al., 2020 |  |
| tools used<br>to assess  | Intern Keys Teacher Candidate Assessment tool            | Study 11: Ata & Kozan, 2018  |  |
| candidates               | CLASS: Toddler version                                   | Study 13: Kennedy & Lees, 2016   |  |
| in real<br>settings      | Profile for Evaluation of Intern (PEI)                   | Study 15: Brown et al., 2015   |  |
| settings                 | A disposition assessment tool*                           | Study 25: Conderman & Walker, 2015   |  |
|                          | Teacher education dispositions rating form               | Study 26: Choi et al. (2016)   |  |
|                          | Performance Assessment for California<br>Teachers (PACT) | Study 29: Lyness et al., 2021  |  |
|                          | Teacher Work Sample (TWS): revised version               | Study 31: Murley et al., 2014  |  |
|                          | Professional Development Qualities (PDQ)                 | Study 35: Saltis et al., 2020  |  |
| Emerging                 | SOCME-10   | Study 3: Tobón et al. (2021)   |  |
| evaluation<br>tools      | Item-Level Assessment of Teaching practice (I-LAST)      | Study 17: Kingsley & Romine (2014)   |  |
|                          | A disposition assessment tool                            | Study 27   |  |
|                          | Pedagogical Psychological Knowledge (PPK)                | Study 38: Voss et al. (2011)   |  |
|                          | Survey of Systemwide Evaluation of                       |  |  |
| Practicing<br>teacher    | Professional Teacher Preparation Program (SEPTPP)        | Tracz et al., 2017)  |  |
| evaluation<br>tools used | Teaching Evaluation Scale (TES)                          | Study 7: Shahzad & Mehmood (2019)  |  |
| in real<br>settings      | Teacher Performance Appraisal (TPA) programme            | Study 16: Maharaj (2014)   |  |
|                          | Teaching and Learning Framework (TLF)                    | Study 23: Jones & Lewis (2018)   |  |
|                          | RISE   | Study 24: Chaplin et al. (2014)  |  |
|                          | 7Cs  | Study 24: Chaplin et al. (2014)  |  |
|                          | VAM  | Study 24: Chaplin et al. (2014)  |  |





# **Tools for Making Judgements**

#### **Main Purposes:**

- Selection
- Diagnosis/progress monitoring
- Eligibility for teaching licensure
- Accreditation

| Three Domains   | Ten | Standards   |
|---|-----|---|
| I. Teaching Knowledge and Understanding   | 1   | How students learn, and the particular<br>learning, social, and development needs of<br>their students  |
| Practising<br>teachers know<br>and understand:  | 2   | The content and related methodologies of<br>the subject matter or content being taught  |
|   | 3   | Core research and analytical methods that apply in teaching, including with regard to student assessment  |
|   | 4   | Planning and preparation to meet the<br>learning objectives held for students   |
| II. Teaching Practice  Teachers' practice consistently demonstrates:                  | 5   | An appropriate range of teaching activities<br>that reflect and align with both the nature<br>of the subject content being taught, and the<br>learning, support, and development needs of<br>the students |
|   | 6   | Organisation and facilitation of students'<br>activities so that students are able to<br>participate constructively, in a safe and<br>cooperative manner  |
|   | 7   | Assessment and analysis of student learning that informs the further preparation for, and implementation of required teaching and learning activity   |
| Teaching Relations  Teachers' professional relations include active participation in: | 8   | Cooperative and collaborative professional processes that contribute to collegial development, and support student learning and development   |
|   | 9   | Communications with parents, caregivers,<br>and members of the community, as<br>appropriate, to support the learning<br>objectives of students, including formal and<br>informal reporting                |
|   | 10  | Continuous professional development to<br>maintain currency of their professional<br>knowledge and practice   |



#### **Tools for Making Judgements**

1. Administration and purpose

2. Content of assessment

3. Scoring

4. Data reliability

5. Data validity

#### 2. Content of Assessment

#### Sufficiency Criteria

- Indicators assess explicitly identified aspects of CAEP and InTASC Standards, in addition to national, professional, or state standards.
- Indicators reflect the degree of difficulty or level of effort described in the standards.
- Indicators unambiguously describe the proficiencies to be evaluated.
- When the standards being informed address higher level functioning, the indicators require higher levels of intellectual behavior (e.g., create, evaluate, analyze, and apply). For example, when a standard specifies that candidates' students "demonstrate" problem solving, then the indicator is specific to candidates' application of knowledge to solve problems.
- Most indicators require observers to judge consequential attributes of candidate proficiencies in the standards.

(CAEP, 2021)

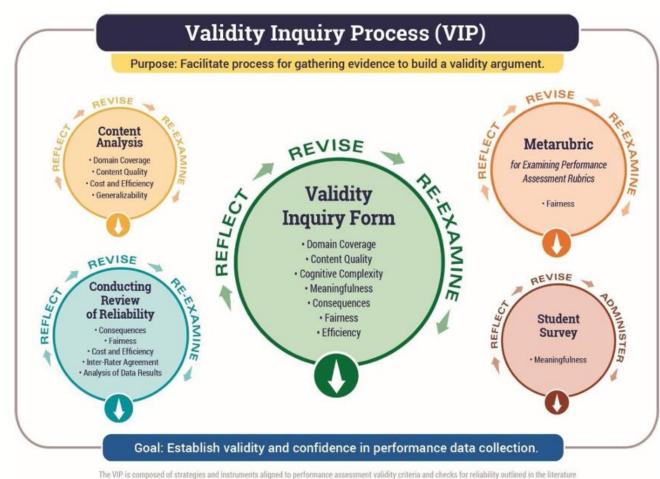


### **Tools for Making Judgements**

#### **Performance Assessment Validity Criteria**

- Domain coverage
- Content quality
- Cognitive complexity
- Meaningfulness
- Generalizability
- Consequences
- Fairness
- Cost and Efficiency

(Conn et al., 2020; Linn, et al., 1991; Messick, 1994)



Linn, Baker, Dunbar, 1991; Messick, 1994; American Educational Research Association, American Psychological Association, & National Council on Measurement in Education, 1999). The resulting evidence gathered through the process is intended to support the development of a validity argument (Kane, 2013).

Fig. 1. Validity Inquiry Process (VIP), Practical Guidance for Examining Performance Assessments and Building a Validity Argument.



#### **Final Provocation**





Teacher education in Scotland: Policy, quality, standards, and the judgement of competency

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#### Link to full reference list:

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