

Bouttell, J., Heggie, R., Oien, K., Romaniuk, A., VanSteenhouse, H., von Delft, S. and Hawkins, N. (2022) Economic evaluation of genomic/genetic tests: a review and future directions. *International Journal of Technology Assessment in Health Care*, 38(1), e67. (doi: 10.1017/S0266462322000484).

This is the Author Accepted Manuscript.

There may be differences between this version and the published version. You are advised to consult the publisher's version if you wish to cite from it.

http://eprints.gla.ac.uk/276113/

Deposited on: 02 August 2022

Enlighten – Research publications by members of the University of Glasgow http://eprints.gla.ac.uk

- 1 Economic evaluation of genomic/genetic tests –a review and future
 2 directions
- 3
- 4 Short title: Economic evaluation of genomic/genetic tests
- 5
- 6 Janet Bouttell, PhD, Health Economics and Health Technology Assessment, University of Glasgow, 1
- 7 Lilybank Gardens, Glasgow, G12 8RZ, UK
- 8 Robert Heggie, MSc, Health Economics and Health Technology Assessment, University of Glasgow, 1
- 9 Lilybank Gardens, Glasgow, G12 8RZ, UK
- 10 Karin Oien, PhD, Institute of Cancer Sciences Pathology, Wolfson Wohl Cancer Research Centre,
- 11 University of Glasgow, Garscube Estate, Glasgow, G61 1QH
- 12 Amy Romaniuk, PhD, BioClavis Limited, Teaching and Learning Centre Queen Elizabeth University
- 13 Hospital, 1345 Govan Rd, Glasgow G51 4TF
- 14 Harper VanSteenhouse, PhD, BioClavis Limited, Teaching and Learning Centre Queen Elizabeth
- 15 University Hospital, 1345 Govan Rd, Glasgow G51 4TF
- 16 Stephan von Delft, PhD, Adam Smith Business School, Room 505C, West Quadrangle, Gilbert Scott
- 17 Building, Glasgow, G12 8QQ and University of Münster, Reach Euregio Start-up Center, Geiststrasse
- 18 24, 48151 Münster, Germany
- 19 Neil Hawkins, PhD, Health Economics and Health Technology Assessment, University of Glasgow, 1
- 20 Lilybank Gardens, Glasgow, G12 8RZ, UK

21 Corresponding author:

- 22 Janet Bouttell, MSc Health Technology Assessment, Health Economics and Health Technology
- 23 Assessment, University of Glasgow, 1 Lilybank Gardens, Glasgow, G12 8RZ, UK
- 24 0141 3303213

26 Economic evaluation of genomic/genetic tests —a review and future

- 27 directions
- 28 Abstract

29 It has been suggested that health economists need to improve their methods in order to meet the 30 challenges of evaluating genomic/genetic tests. In this paper, we set out twelve challenges 31 identified from a rapid review of the literature and suggest solutions to the challenges identified. 32 Two challenges were common to all economic evaluations: choice of perspective and time-horizon. 33 Five challenges were relevant for all diagnostic technologies: complexity of analysis; range of costs; 34 under-developed evidence base; behavioural aspects; and choice of outcome metrics. The final five 35 challenges were pertinent for genomic tests and only these may require methodological 36 development: heterogeneity of tests and platforms, increasing stratification, capturing personal 37 utility; incidental findings and spill-over effects. Current methods of economic evaluation are generally able to cope with genomic/genetic tests s although a renewed focus on specific decision-38 39 makers' needs and a willingness to move away from cost-utility analysis may be required. Certain 40 analysts may be constrained by reference cases developed primarily for the assessment of 41 pharmaceuticals. The combined impact of multiple challenges may require analysts to be 42 particularly careful in setting the scope of their analysis in order to ensure that feasibility is balanced with usefulness to the decision maker. A key issue is the under-developed evidence-base and it may 43 44 be necessary to rethink translation processes to ensure sufficient, relevant evidence is available to 45 support economic evaluation and adoption of genomic/genetic tests.

46 Conflict of interest

47 Conflicts of interest: HVS and AR are employees of BioClavis Limited, a company which is currently
48 developing molecular diagnostic tests for clinical use. KO, SvD, NH and JB are partially funded by
49 BioClavis Limited.

50 Funding

Janet Bouttell is funded by a Knowledge Transfer Partnership 12310 between the University of
Glasgow and BioClavis Limited. Neil Hawkins, Stephan von Delft and Karin Oien are partly funded by
Knowledge Transfer Partnership 12310 between the University of Glasgow and BioClavis Limited.
Harper VanSteenhouse and Amy Romaniuk are employees of BioClavis Limited. Robert Heggie
received no funding associated with this paper.

56 Introduction

57 There is an ongoing discussion in academia and industry on the challenges of conducting economic 58 evaluations of genomic/genetic tests (1-3). However, the literature is developing in different 59 domains, depending on test types and platforms, resulting in, e.g., inconsistency in terminology, 60 making it difficult for the health economists and business practitioners working in this clinical area to 61 gain a comprehensive overview. In this article, we address this issue through a rapid literature 62 review.

By genomic/genetic tests, we mean tests based on the analysis of DNA or RNA samples involving the 63 64 examination of cell material in a test-tube using techniques to isolate and/or amplify and sequence 65 or otherwise identify the therapeutic targets of the test. This approach may be contrasted with 66 more traditional pathology approaches, such as immunohistochemistry (IHC), where cell material is 67 stained and examined under a microscope by a pathologist. Often the same test may be carried out 68 using either traditional pathology or genomic/genetic testing approaches . We distinguish four 69 distinct types of genomic/genetic tests for the purposes of economic evaluation. The four 70 categories are: single gene tests, multiple gene tests (or panels), multi-gene assays with risk scores 71 and whole genome/exome/transcriptome analysis. For simplicity, in this paper, we will refer to the 72 latter category as whole genome sequencing (WGS) but all comments apply equally to whole exome

or whole transcriptome unless specifically stated. More detail of these test types and examples are
provided in the Supplementary Materials.

75 Methodologically, single gene tests are straightforward to evaluate as the test is generally conducted 76 for a specific reason with defined results and a 'single trajectory' of costs and outcomes (3). Multi-77 gene assays with risk scores, similar to single gene tests, are straightforward methodologically as, 78 although multiple results are produced, they are interpreted by the algorithm into a single test result 79 to inform a single decision in a specific indication. Multiple-gene tests or panels and WGS are, 80 potentially, more complex to evaluate, as they produce multiple results, each of which may have 81 distinct clinical and economic trajectories (3).. There may be circumstances where the incidental 82 findings from a panel test or WGS provide information which is not immediately clinically actionable, 83 but which may be useful in the future or may have implications for either the patient or a member of 84 his or her family. Genomic/genetic tests may function as companion diagnostics (CDx), which are 85 tests used to help match a patient to a specific drug or therapy (4). CDx may be assessed with a 86 target therapeutic or as a stand-alone test. For example, in typical applications in cancer, a CDx is 87 administered to all patients who may be eligible to receive a drug and only those whose tumour 88 sample has a given mutation (or alternatively is lacking a given mutation) receives the treatment. 89 Economic evaluation may compare a testing strategy such as this to a strategy where no-one is 90 tested and either all patients receive the treatment or no patients receive the treatment. Health 91 outcomes and costs are compared across the strategies. The economic evaluation focuses on the 92 treatment strategy or preventive actions taken as a result of the test rather than the test as a 93 technology in its own right (2).

This paper aims to provide a simplified categorisation of challenges in the economic evaluation of
genomic/genetic tests identified from a systematic rapid review. Our categories distinguish
challenges common to all economic evaluation, common to all diagnostics and those challenges
pertinent for genomic/genetic tests. We provide a commentary on the challenges identified from

98 the literature and offer our own suggested solutions to these challenges. In order to retain clarity, 99 we consider challenges separately and take no account of normative frameworks which may 100 constrain analysts in particular jurisdictions. We used the twelve categories of challenge identified 101 by Buchanan et al. in 2013 (1) as a starting point for our review. We amplified each point based on 102 our existing experience and a review of published literature which identified 41 papers. We included 103 any papers, methodological or applied, which discussed challenges in the economic evaluation of 104 genomic or genetic tests. A list of papers found and details of the rapid review methodology 105 including a PRISMA diagram and search terms can be found in the Supplementary Materials. We 106 extended the search terms in Buchanan et al (1) to include 'omics' in order to ensure we were 107 capturing tests which used the broader categories of transcriptomics and proteomics. Dates of the 108 papers identified by Buchanan et al. (1) and in our study are shown in Figure 1. It is evident from the 109 figure that there continues to be a steady stream of papers addressing the challenges of economic 110 evaluation of genomic/genetic tests.

111 [Figure 1 here]

112

113

114

116 Categorisation of challenges identified in the literature

117 We retained the 12 challenges from Buchanan et al as our review identified no additional challenges.

118 They were categorised into challenges common to the economic evaluation of all technologies,

119 challenges common to diagnostic technologies and challenges pertinent for genomic/genetic tests.

- 120 The categorised challenges are set out in Table 1 under four headings used by Buchanan et al, 2013
- 121 (1): analytical approach; cost and resource use; measuring effectiveness; and measuring outcomes.
- 122 The challenges are then discussed in further detail in the sections which follow the table. A table
- showing which papers identified which challenges is included in the Supplementary Materials.
- 124 Challenges of economic evaluation common to all technologies

125 Choice of perspective and time-horizon

126 There was an interesting contrast between authors arguing for a wider perspective (1,5) and those 127 arguing for a narrower one (6,7). Buchanan et al., 2013, argue for a societal perspective as testing 128 can affect both healthcare and life decisions (e.g. regarding family planning or schooling) and suggest that multiple analytical perspectives are adopted. Oosterhof et al. (6) and Hart and Spencer 129 130 (7) argue that healthcare or societal perspectives fail to reflect the position of decision makers in 131 specific parts of a healthcare system, such as, private payers or those in financial silos. Hart and 132 Spencer (7) claim that societal or healthcare perspective analyses are not useful for self-insuring 133 employers who cover 49 percent of the US population. Similarly, for time-horizon, authors take 134 opposing positions. Some authors argue for a full lifetime horizon given that impacts from 135 genomic/genetic tests may occur far into the future and adopting shorter timeframes risk 136 misestimating cumulative costs and effects (1,3). Other authors argue that a shorter time-horizon is 137 appropriate either because a shorter horizon reflects the time members typically stay in an 138 insurance scheme (7) or because biomarker tests may quickly become obsolete (8). 139 Given these differences, we suggest the perspective and time-horizon chosen should be what

140 matters to or is mandated by the decision-maker to whom the analysis is addressed. Although it

would be ideal if all analyses were useful to all decision makers, the time and resource required may
make this impractical and reduce the likelihood of timely information being available to inform
decisions. For early evaluation a shorter time-horizon may be chosen to simplify the analysis. The
limitations of such an approach should be made clear to the decision-maker.

145 Challenges of economic evaluation common to all diagnostic technologies

146 *Complexity of analysis*

147 Various factors contribute to make the economic evaluation of diagnostic technologies complex. The 148 decision space can rapidly become unwieldy as different positions in the clinical pathway, multiple 149 indications (8,9) and different settings are explored (10). Comparators may vary by setting (6,10) 150 with not all comparators potentially being known (9). Setting and position in the pathway impact on 151 prevalence and test performance (10). Different thresholds for positivity may be possible (11). 152 There may also be interdependencies between the results of the different tests and different 153 combinations of sensitivity and specificity may be preferred dependent upon where the test is 154 placed in a clinical pathway (3,8). Increased complexity leads to greater uncertainty (10) which 155 includes parameter uncertainty (assessed in probabilistic sensitivity analysis) and also structural 156 uncertainty which can be addressed through scenario analyses (2,5,6,10). The level of complexity 157 and heterogeneity makes it difficult to synthesise evidence using meta-analysis following systematic 158 review thus compounding issues around lack of clinical evidence (1).

Rather than new methods being required, we believe that existing methods should be more consistently and appropriately applied. Early in the lifecycle, methods from early health technology assessment (HTA) such as simple models with test performance based on assumptions and scenario analysis could be used to explore the potential of a technology and drive evidence generation strategy (12). In later analysis, test performance based on evidence and behavioural aspects should be routinely incorporated. There is a tension between the desire to make the analysis generalisable and the usefulness of an analysis tailored to a particular setting. The former is potentially useful to

more decision-makers but may be so complex that the findings are impenetrable, it may also be
expensive and take too long. The latter approach, with a focused decision problem considering only
the options believed to be feasible from a clinical perspective in a specific setting may be more

timely and less resource intensive (2,5,10,13).

170 *Range of costs*

171 Rather than just considering the cost of the test, economic evaluations of diagnostic technologies 172 need to include the full range of costs both upstream and downstream that result from the 173 introduction of the test. This may include laboratory set-up costs (13) and if there is a large capital 174 spend, such as sequencing machinery, the result of any analysis is likely to be sensitive to 175 assumptions made about volumes of use (potentially across indications) and extensive sensitivity 176 analysis is recommended (5,14). It may be useful to think of a diagnostic test strategy as a complex 177 intervention where the test needs to be assessed in its full context (15). Where a testing strategy 178 involves genetic counselling then this should be included as well as the costs of identifying 179 individuals to be included (1,12).

There is no methodological difficulty with the inclusion of a full range of costs. In a comparative analysis, costs only need to be compared if they differ between arms (so it may not be appropriate to include costs of tissue acquisition, for example) although some decision-makers may find a more complete cost analysis to be useful.

184 Evidence base

Evidence of clinical utility is not incentivised for diagnostic tests as it is not required for regulatory approval (2). Evidence requirements for assessment and adoption are often not transparent (14) and are extensive given complexity and the need to consider all costs and health outcomes stemming from the test. 'End to end' studies are the gold standard for the evaluation of diagnostic tests, but these are rarely available (2, 14) with clinical evidence often derived from retrospective, observational data (10,16) which is prone to bias (13). Evidence may not link biomarker levels to

191 phenotype (9) and may not consider the consequences of false negatives and false positives 192 particularly in sub-groups or real-world treatment patterns (10). It has been suggested that the 193 under-developed evidence base is the biggest challenge in the economic evaluation of diagnostic 194 technologies (17). The under-developed evidence base risks fundamentally undermining the 195 credibility of economic evaluation and may lead to the rejection of potentially cost-effective 196 diagnostic technologies by decision makers due to the level of uncertainty (3,9,14,16,18). As well as 197 solutions to improve the evidence base such as novel trial design and real-world evidence collection 198 (5), process improvements have been suggested. This may involve clearer definition of responsibility 199 for generating evidence (9), incentivising developers to produce evidence through improved 200 intellectual property protection or matched funding (5,11) and decision-makers supporting evidence 201 development (5,10). Several authors suggest a role for early HTA or a two-stage process where 202 evidence requirements are identified early and a collaborative approach between developer and 203 decision-maker is taken to developing the evidence (1,3,14).

204

This challenge requires process change rather than methods development. Early HTA involving iterative economic evaluation could be extensively used as part of a transparent regulatory and adoption process for diagnostic technologies. This should allow the identification of promising diagnostic technologies and facilitate collaborative evidence generation which is sufficient for the decision-makers' needs and situated in a relevant context.

210 Behavioural aspects

211

As diagnostic technologies do not directly impact health outcomes, economic evaluation must take account of what clinicians and patients do when they receive the results of a test (5,6, 9,10). This may require the generation of specific evidence as clinicians do not necessarily behave in predictable ways upon receipt of test results (1,19) particularly if results are discordant (10). Such evidence

generation may lead to the redesign of the intervention such as the addition of training for clinicianson the interpretation of results (16).

Behavioural uncertainty should be incorporated into economic evaluation and evidence generation
strategies from the earliest stage of development of a diagnostic technology. This does not require
any new methods development, rather a recognition of the issue and a consistent approach to
inclusion.

222 Choice of outcome metrics

223 Cost utility analysis using the quality adjusted life year (QALY) as an outcome measure and 224 incremental cost-effectiveness ratios (ICERs), is prominent in the HTA of pharmaceuticals and other 225 medical technologies. However, decision-makers are likely to find other outcome measures useful, 226 particularly budget impact (11); the ability of patients to enter clinical trials on a timely basis, 227 turnaround time or preservation of tissues (20); impact on capacity constraints (13); and, the 228 creation of a market for a drug which would not exist without the test (11). For US self-insured 229 employers the most appropriate metric may be cost per member per month requiring information 230 about the budget impact of any new test and resulting cost-offsets further down the clinical 231 pathway (7). Diagnostic yield is frequently used as an outcome in economic evaluation but its 232 usefulness to decision-makers is limited by the lack of a threshold valuation for a diagnosis (21) and 233 the fact that additional diagnoses may have unpredictable impacts on costs (2). 234 Decision-makers may value the presentation of a wide range of outcome metrics. The analyst should 235 determine which metrics are important to the specific decision-maker. This may impact upon the 236 methods chosen (for example, cost consequence analysis or budget impact analysis may replace

237 cost-utility analysis).

238 Challenges pertinent to the economic evaluation of genomic/genetic tests

239 *Heterogeneity of tests and platforms*

240 Variation in costs is typical across geographic settings. For genomic/genetic tests, there are some 241 additional challenges due to laboratories using a range of technologies, test configurations and 242 platforms which all impact on costs and may make the synthesis of clinical effectiveness difficult to 243 achieve (1,2,7,9,13,16,20). For test cost, there may be large differences between laboratory 244 developed tests and commercial kits (1), no national tariffs or published price lists may exist (3,9) 245 and costs have changed over time (1, 21). Costing studies are starting to emerge (13,20,22-26) and 246 platform websites such as Genohub.com maybe a useful source of a range of prices for WGS and 247 multiple gene tests (2).

248 Difficulty in estimating costs is a practical challenge for economic evaluation rather than one 249 requiring methods development (5). Calls for a national price list (3,9) risk the evaluation missing 250 important differences between testing carried out in different locations. Costs per sample are 251 particularly sensitive to the throughput achieved on certain platforms and an important finding of 252 economic evaluation may be that the method used in a specific setting is not an efficient use of 253 resources. Heterogeneity in test performances is another practical problem which may require a 254 different approach to be taken by analysts. For example, Gavan et al. (17) describe undertaking an 255 HTA of EGFR testing in the UK, where the team failed to develop a model as a result of uncertainties 256 in model structure and lack of data for the range of tests evaluated. Here, it may be appropriate to 257 evaluate an 'exemplar' test akin to a Target Product Profile. The analysis could identify an exemplar 258 test configuration, cost and test performance at which the test achieved the goal desired by the 259 decision-maker. Individual settings within the jurisdiction could compare their configuration, test 260 performance and cost with the exemplar. This compromise may enable timely (albeit simplified) 261 analyses to be provided to decision-makers. An alternative approach may be to have a focused 262 decision problem appropriate to a specific decision maker and setting (10).

263 Increasing stratification

Undeveloped evidence base and complexity of analysis in the evaluation of diagnostic technologies
are compounded by genetic stratification of disease, particularly cancer, which increases the level of
uncertainty in the evidence base due to small samples and slow recruitment to clinical trials
(1,5,9,21). New trial designs and observational data may form part of a solution to this issue and
new analytical approaches may be required (2,21).

269 As discussed under the evidence base challenge, a change in process in the assessment of

270 diagnostics may be required.

271 Personal utility (the 'value of knowing')

272 The use of the QALY metric allows comparability across disease areas. However, the tools used to 273 estimate preference-weighted utilities used to calculate QALYs may not be sufficiently sensitive to 274 detect the impact of diagnostic and psychological consequences of testing (10,15). Where results 275 give rise to clinical actions or a new testing strategy replaces an existing one (i.e. a panel test or WGS 276 replacing serial single gene tests), the QALY may be sufficient to capture value. Where no treatment 277 exists, there is evidence that knowledge of diagnosis alone (or even knowledge that all avenues have 278 been pursued) is valued by some tested individuals and/or their families (27,28). Note that not all 279 patients and their families place a positive value on information itself (28). Here, it would be the 280 choice of whether or not to have the information which could be valued or else a disutility included 281 for information which was not wanted. Some studies have started to explore ways in which the 282 value of knowing and other non-health benefits (termed 'personal utility') could be incorporated in a 283 cost-utility framework (28,29).

284 Methodological development may be required here but if alternative metrics are developed (such as 285 ICECAP (15), discrete choice experiments (11) or cost benefit analysis (2), then the problem of how 286 to incorporate these into an evaluation framework where cost utility and the QALY are the norm 287 remains. Work has been carried out in Canada to develop a measure incorporating the value of both

clinical and personal utility (30). Australian and US bodies have suggested that quantification of
health and non-health outcomes are necessary for decision making (5). In the UK, genetic testing is
in place which has not, to the best of our knowledge, been evaluated using formal metrics, however,
decision-makers have been able to reach a decision about the value of the testing (31). Prior to
continued methodological development it may be worth determining the extent of decision-makers'
need for formal quantification of non-health outcomes.

294 Incidental findings

295

296 Multi-gene tests and WGS may return incidental findings (IF) in addition to the results sought when 297 the test was ordered (11,32). IF which are actionable may incur additional diagnostic or treatment 298 costs (2,29). There may also be an increased risk of treatment with unproven therapies (33). 299 Patients are likely to have different preferences for information from IF, which may require 300 development of methods to educate those undergoing testing and to support decision making 301 (29,34,35). Multiple actionable results from multi-gene or WGS testing may require development of 302 methods to aggregate results. This may not be straightforward as there may be interactive effects 303 (for example, on survival) among multiple results and some IFs may not be used until a later time in 304 a patient's life (3,32).

Several methodological approaches have been suggested to incorporate IF in economic evaluations including backwards induction (11), weighting according to the incidence of actionable results (36) and simplifying the analysis by selecting the most penetrant mutations (35,37). Aggregating results may be more of a theoretical problem than a practical one at present although this may change in time. Payne et al (2) report the use of multi-disciplinary reporting committees comprising geneticists, counsellors and molecular scientists. Given test results will only be actionable if reported to patients, the reporting effectively frames the intervention for evaluation purposes.

312

313 Spillover effects

Results from genomic/genetic tests may impact on other family members or future generations (2,29) and upon reproductive decisions (1). Such downstream impacts are a challenge in economic evaluations as it is unclear how many generations and how many family members may be affected (32). Results of an economic evaluation may be sensitive to assumptions around the number of family members impacted by the initial testing (35).

The number of family members can be established empirically. The number of generations impacted is unknowable. However, methodologically, incorporating benefits into future generations is not challenging, the benefit of extending beyond a certain point will be eroded by discounting and extensive sensitivity analysis can be undertaken. Reproductive decisions are more challenging and raise issues such as those discussed under the Personal Utility heading.

324 Discussion

325 We found that the twelve challenges in the economical evaluation of genomic/genetic tests described by 326 Buchanan et al from 2013 still apply. Choice of perspective and time-horizon are common to all 327 economic evaluation. Five challenges are relevant for all diagnostic technologies (complexity, range 328 of costs, evidence base, behavioural aspects and choice of outcome metric). A further five are 329 particularly pertinent in the evaluation of genomic/genetic tests (heterogeneity of tests and 330 platforms, increasing stratification of disease, personal utility, incidental findings and spillover 331 effects). Current methods of economic evaluation are generally able to cope with all challenges, 332 apart from those pertinent to genomic/genetic tests where some methodological development may 333 be required. In particular, methods may be required to: improve the balance between timeliness 334 and generalisability of economic evaluations given heterogeneity of tests and platforms; facilitate 335 the inclusion of observational data given increasing stratification of disease; incorporate evidence of

336 personal utility into cost-utility analyses; aggregate the impacts of incidental findings; and

337 incorporate a utility for reproductive decision making.

338 This is the first study, to our knowledge to identify challenges in economic evaluation for all types of 339 genomic/genetic tests and to distinguish challenges pertinent to genomic/genetic tests from those 340 relevant for all diagnostics or all health technologies. Numerous papers have identified challenges to 341 economic evaluation of genomic/genetic tests which have been referenced in the main body of this 342 manuscript. Our contribution is to bring previously identified challenges together across all types of 343 genomic/genetic tests and set them out in an accessible manner. A limitation of this study is that, 344 due to inconsistencies in search terminology (2) and the use of rapid systematic review methods, it cannot be ruled out that relevant papers will have been missed. However, it is unlikely that a 345 346 relevant challenge will have been missed as there is considerable overlap between studies.

347 This study suggests that although some methodological development may be required many 348 challenges require a change of focus or process. Challenges in choice of perspective and time-349 horizon, complexity, range of costs and choice of outcome metrics can all be tackled by defining the 350 decision problem more closely and focusing on a specific setting and decision maker. The key 351 challenge of under-developed evidence may require process change. More focus on early economic 352 evaluation and more resource for shared evidence generation would appear to be required. Future 353 research in the methodological areas identified would be useful as would process development and 354 evaluation to help the evidence base around genomic tests to be sufficient and relevant to establish 355 both clinical and cost effectiveness.

This paper has also set out potential solutions to challenges in the economic evaluation of genomic tests. With the possible exception of the solution suggested to deal with heterogeneity of test costs and platforms, the solutions suggested are not new. Rather, the novelty in our paper is in presenting those solutions together with an assessment of whether methods development in economic evaluation is required. It is important to recognise that certain solutions may not be available to

361 analysts working within the confines of a reference case set by a particular reimbursement agency. 362 Reference cases were often developed primarily for the assessment of pharmaceuticals, and 363 adaptations to the challenges of assessing diagnostic technologies may not have been made. The National Institute for Health and Care Excellence (NICE) in the UK is currently undertaking a wide-364 365 ranging review of methods which may go some way towards addressing some of the challenges 366 presented here (38). In particular, there are proposals for manufacturers to provide schedules of 367 evidence gaps, for an extension of coverage with evidence development (CED) and the ability to 368 move directly to CED bypassing a first full assessment. We also recognise that the combination of a 369 number of challenges presented here may create difficulties which are greater than the sum of the 370 parts. Although analysts may be constrained by a reference case, we would urge a careful 371 consideration of the scope of any assessment to ensure both that the analysis is manageable and 372 that the results are comprehensible for the decision maker.

373 References

- Buchanan J, Wordsworth S, Schuh A. Issues surrounding the health economic evaluation of
 genomic technologies. Pharmacogenomics. 2013 Nov;14(15):1833-47.
- Payne, K., Gavan, S. P., Wright, S. J., & Thompson, A. J. (2018). Cost-effectiveness analyses of
 genetic and genomic diagnostic tests. Nature Reviews Genetics, 19(4), 235-246.
- 378 doi:https://dx.doi.org/10.1038/nrg.2017.108
- Phillips, K. A., Deverka, P. A., Marshall, D. A., Wordsworth, S., Regier, D. A., Christensen, K.
 D., & Buchanan, J. (2018). Methodological issues in assessing the economic value of nextgeneration sequencing tests: many challenges and not enough solutions. Value in Health, 21(9), 1033-1042.
- National Cancer Institute (NCI) [Internet] NCI Dictionaries [cited 5 April 2022] Available from:
 https://www.cancer.gov/publications/dictionaries/cancer-terms/def/companion-diagnostic test

386	5.	Fugel, H. J., Nuijten, M., Postma, M., & Redekop, K. (2016). Economic evaluation in stratified
387		medicine: Methodological issues and challenges. Frontiers in Pharmacology, 7(MAY).
388		doi:http://dx.doi.org/10.3389/fphar.2016.00113
389	6.	Oosterhoff, M., van der Maas, M. E., & Steuten, L. M. G. (2016). A Systematic Review of
390		Health Economic Evaluations of Diagnostic Biomarkers. Applied Health Economics and
391		Health Policy, 14(1), 51-65. doi:http://dx.doi.org/10.1007/s40258-015-0198-x
392	7.	Hart, M. R., & Spencer, S. J. (2019). Consideration for employer-based and geographic
393		attributes included in value assessment methods of next-generation sequencing tests.
394		Journal of Managed Care and Specialty Pharmacy, 25(8), 936-940.
395		doi:http://dx.doi.org/10.18553/jmcp.2019.25.8.936
396	8.	Doble, B., Harris, A., Thomas, D. M., Fox, S., & Lorgelly, P. (2013). Multiomics medicine in
397		oncology: Assessing effectiveness, cost-effectiveness and future research priorities for the
398		molecularly unique individual. Pharmacogenomics, 14(12), 1405-1417.
399		doi:http://dx.doi.org/10.2217/pgs.13.142
400	9.	Fleeman, N., Payne, K., Newman, W. G., Howell, S. J., Boland, A., Oyee, J., Dickson, R.
401		(2013). Are health technology assessments of pharmacogenetic tests feasible? A case study
402		of CYP2D6 testing in the treatment of breast cancer with tamoxifen. Personalized Medicine,
403		10(6), 601-611. doi:http://dx.doi.org/10.2217/pme.13.60
404	10.	Annemans, L., Redekop, K., & Payne, K. (2013). Current methodological issues in the
405		economic assessment of personalized medicine. Value in Health, 16(6), S20-S26.
406	11.	Doble, B. (2016). Budget impact and cost-effectiveness: can we afford precision medicine in
407		oncology? Scandinavian Journal of Clinical and Laboratory Investigation Supplement, 245,
408		S6-S11. doi:https://dx.doi.org/10.1080/00365513.2016.1206437
409	12.	D'Andrea, E., Marzuillo, C., Pelone, F., De Vito, C., & Villari, P. (2015). Genetic testing and
410		economic evaluations: a systematic review of the literature. Epidemiologia e prevenzione,

411 39(4 Supplement 1), 45-50.

412	13.	Payne, K., Eden, M., Davison, N., & Bakker, E. (2017). Toward health technology assessment
413		of whole-genome sequencing diagnostic tests: Challenges and solutions. Personalized
414		Medicine, 14(3), 235-247. doi:http://dx.doi.org/10.2217/pme-2016-0089
415	14.	Mistry, H., & Mason, J. (2018). Diagnostic Assessment Reviews: is cost-effectiveness analysis
416		helpful or necessary? Journal of health services research & policy, 23(4), 222-242.
417	15.	Payne, K., McAllister, M., & Davies, L. M. (2013). Valuing the economic benefits of complex
418		interventions: When maximising health is not sufficient. Health Economics (United
419		Kingdom), 22(3), 258-271. doi:http://dx.doi.org/10.1002/hec.2795
420	16.	Garfield, S., Polisena, J., Spinner, D. S., Postulka, A., Lu, C. Y., Tiwana, S. K., Longacre, M.
421		(2016). Health Technology Assessment for Molecular Diagnostics: Practices, Challenges, and
422		Recommendations from the Medical Devices and Diagnostics Special Interest Group. Value
423		in Health, 19(5), 577-587. doi:http://dx.doi.org/10.1016/j.jval.2016.02.012
424	17.	Gavan, S. P., Thompson, A. J., & Payne, K. (2018). The economic case for precision medicine.
425		Expert Review of Precision Medicine and Drug Development, 3(1), 1-9.
426	18.	Grosse, S. D. (2014). Economic analyses of genetic tests in personalized medicine: clinical
427		utility first, then cost utility. Genetics in Medicine, 16(3), 225-227.
428	19.	Thompson A, Newman W, Elliott R, et al. The cost-effectiveness of a pharmacogenetic test: a
429		trial-based evaluation of TPMT genotyping for azathioprine. Value Health. 2014;17(1):22–33.
430	20.	Burris, H. A., Saltz, L. B., & Yu, P. P. (2018). Assessing the value of next-generation
431		sequencing tests in a dynamic environment. American Society of Clinical Oncology
432		Educational Book, 38, 139-146.
433	21.	Alam, K., & Schofield, D. (2018). Economic evaluation of genomic sequencing in the
434		paediatric population: a critical review. European Journal of Human Genetics, 26(9), 1241-
435		1247. doi:http://dx.doi.org/10.1038/s41431-018-0175-6

- 436 22. Siamoglou, S., Karamperis, K., Mitropoulou, C., & Patrinos, G. P. (2020). Costing Methods as a Means to Measure the Costs of Pharmacogenomics Testing. The journal of applied 437 laboratory medicine, 5(5), 1005-1016. doi:http://dx.doi.org/10.1093/jalm/jfaa113 438 23. van Nimwegen KJ, van Soest RA, Veltman JA, Nelen MR, van der Wilt GJ, Vissers LE, Grutters 439 440 JP. Is the \$1000 genome as near as we think? A cost analysis of next-generation sequencing. 441 Clinical chemistry. 2016 Nov 1;62(11):1458-64. 442 24. Fitarelli-Kiehl M, Macedo GS, Schlatter RP, Koehler-Santos P, Matte UD, Ashton-Prolla P, 443 Giacomazzi J. Comparison of multiple genotyping methods for the identification of the 444 cancer predisposing founder mutation p. R337H in TP53. Genetics and molecular biology. 445 2016 Jun;39(2):203-9. 25. Patel N, Ferns BR, Nastouli E, Kozlakidis Z, Kellam P, Morris S. Cost analysis of standard 446 447 Sanger sequencing versus next generation sequencing in the ICONIC study. The Lancet. 2016 448 Nov 1:388:S86. 449 26. Marino P, Touzani R, Perrier L, Rouleau E, Kossi DS, Zhaomin Z, Charrier N, Goardon N, 450 Preudhomme C, Durand-Zaleski I, Borget I. Cost of cancer diagnosis using next-generation 451 sequencing targeted gene panels in routine practice: a nationwide French study. European 452 Journal of Human Genetics. 2018 Mar;26(3):314-23. 453 27. Mollison, L., O'Daniel, J. M., Henderson, G. E., Berg, J. S., & Skinner, D. (2020). Parents' 454 perceptions of personal utility of exome sequencing results. 1(4), 752-757. 455 28. Regier, D. A., Weymann, D., Buchanan, J., Marshall, D. A., & Wordsworth, S. (2018). 456 Valuation of Health and Non health Outcomes from Next-Generation Sequencing: 457 Approaches, Challenges, and Solutions. Value in Health, 21(9), 1043-1047. doi:http://dx.doi.org/10.1016/j.jval.2018.06.010 458 459 29. Kuppermann M, Wang G, Wong S, Blanco A, Conrad P, Nakagawa S, Terdiman J, Ladabaum
 - 460 U. Preferences for outcomes associated with decisions to undergo or forgo genetic testing
 461 for Lynch syndrome. Cancer. 2013 Jan 1;119(1):215-25.
 - 19

- 462 30. Hayeems, R. Z., Luca, S., Pullenayegum, E., Stephen Meyn, M., & Ungar, W. J. (2019).
- 463 Genome diagnostics: Novel strategies for measuring value. Journal of Managed Care and
- 464 Specialty Pharmacy, 25(10), 1096-1101.
- 465 doi:http://dx.doi.org/10.18553/jmcp.2019.25.10.1096
- 466 31. National Health Service (NHS) [Internet] Draft terms of reference; Genomic Test Evaluation
- 467 working groups [cited 22 January 2022]. Available from@
- 468 https://www.england.nhs.uk/commissioning/wp-content/uploads/sites/12/2021/01/DRAFT-
- 469 <u>Terms-of-Reference-Test-Evaluation-Working-Groups-v0.3.pdf</u>
- 470 32. Phillips, K. A., Douglas, M. P., Trosman, J. R., & Marshall, D. A. (2017). "What Goes Around
- 471 Comes Around": Lessons Learned from Economic Evaluations of Personalized Medicine
- 472 Applied to Digital Medicine. Value in Health, 20(1), 47-53.
- 473 doi:http://dx.doi.org/10.1016/j.jval.2016.08.736
- 474 33. Phillips, K. A., Pletcher, M. J., & Ladabaum, U. (2015). Is the "\$1000 Genome" really \$1000?
- 475 Understanding the full benefits and costs of genomic sequencing. Technology and health
- 476 care: official journal of the European Society for Engineering and Medicine, 23(3), 373.
- 477 34. Bennette, C. S., Trinidad, S. B., Fullerton, S. M., Patrick, D., Amendola, L., Burke, W., ...
- 478 Veenstra, D. L. (2013). Return of incidental findings in genomic medicine: Measuring what
- 479 patients value-development of an instrument to measure preferences for information from
- 480 next-generation testing (IMPRINT). Genetics in Medicine, 15(11), 873-881.
- 481 doi:http://dx.doi.org/10.1038/gim.2013.63
- 482 35. Bennette, C. S., Gallego, C. J., Burke, W., Jarvik, G. P., & Veenstra, D. L. (2015). The cost-
- 483 effectiveness of returning incidental findings from next-generation genomic sequencing.
- 484 Genetics in Medicine, 17(7), 587-595.
- 485 36. Plumpton CO, Pirmohamed M, Hughes DA. Cost-Effectiveness of Panel Tests for Multiple
- 486 Pharmacogenes Associated With Adverse Drug Reactions: An Evaluation Framework. Clinical
- 487 Pharmacology & Therapeutics. 2019 Jun 1;105(6):1429-38.

- 488 37. Gallego CJ, Shirts BH, Bennette CS, Guzauskas G, Amendola LM, Horike-Pyne M, Hisama FM,
- 489 Pritchard CC, Grady WM, Burke W, Jarvik GP. Next-generation sequencing panels for the
- 490 diagnosis of colorectal cancer and polyposis syndromes: a cost-effectiveness analysis.
- 491 Journal of Clinical Oncology. 2015 Jun 20;33(18):2084.
- 492 38. National Institute of Health and Care Excellence (NICE) [Internet] Reviewing our process for
- 493 health technology evaluation: Consultation. [cited 22 January 2022] Available from:
- 494 https://www.nice.org.uk/about/what-we-do/our-programmes/nice-guidance/reviewing-
- 495 <u>our-process-for-health-technology-evaluation--consultation</u>
- 496
- 497
- 498

499 Figure captions

502	Figure 1: Dates of papers identified by Buchanan et al review, 2013 (1) and by the present review

	Category	Challenge	Brief description	Methods development required?
Challenges	Analytical	1.Choice of	Authors argue for a broader perspective to ensure	No. Analysts should adopt a perspective appropriate
common to all	approach	perspective	aspects beyond health are captured or a narrower	for the intended audience of the analysis.
forms of			perspective to ensure analysis is appropriate to	
economic			decision-makers' needs.	
evaluation		2. Choice of time-	Authors argue for a long time-horizon to account for	No. Analysts should use a time-horizon appropriate for
		horizon	all costs and health impacts of a test or for a short	the intended audience of the analysis. Sometimes a
			time-horizon relevant to a particular decision-maker	short time-horizon may be used in order to simplify
				the analysis early in development when evidence and
				resources are scarce. Care should be taken to identify
				and explain the limitations of the analysis in this case.
Challenges	Analytical	3. Complexity of	Analysis is complex due to potential multiple positions	No. Methods are well developed for the evaluation of
common to all	approach	analysis	in pathways and test configurations. Impact of	diagnostic technologies. Methods applied depend on
diagnostic			prevalence and how to combine test performance of	the stage in the lifecycle of the technology. In
technologies			multiple tests must be understood.	development or the early stages of adoption early HTA
				methods can explore most promising positions and
				configurations. Later, when these have been

Table 1: Categorisation of challenges for economic evaluation of genomic tests

Category	Challenge	Brief description	Methods development required?
			narrowed down, more complex methods, including
			value of information analysis, can be used.
Cost and	4. Range of costs	Test should not be seen as a stand-alone technology	No. Costing methods are well developed. Useful to
resource use		but as a complex intervention with the full range of	consider whether analysis needs to treat the test as
		costs taken into account including data storage, costs	part of a complex intervention.
		of interpreting results and genetic counselling, if	
		appropriate.	
Measuring	5. Evidence-base	Evidence of clinical effectiveness for diagnostic	No. Methodology for economic evaluation is well
effectiveness		technologies is generally under-developed which	developed. This challenge requires a change in the
		undermines the credibility of economic evaluation.	process of assessment and regulation of diagnostic
			technologies. Clarity about what evidence is required
			and who is responsible for generating it would be
			useful. A collaborative process with developer and
			regulator/payer working closely and sharing risk from
			an early stage in development may be appropriate.

	Category	Challenge	Brief description	Methods development required?
		6. Behavioural	The behaviour of clinicians and patients in terms of	No. Current methodology can incorporate behavioural
		aspects	adherence to test results impacts both clinical and	aspects providing evidence is available.
			cost-effectiveness.	
	Measuring	7. Choice of	Decision-makers may value a range of outcome	No. Many outcome measures can be presented using
	outcomes	outcome metrics	measures including budget impact and cost per	current methods. Analysts should ensure that they
			member per month. QALYs and the ICER may not be	present results which are meaningful for the intended
			relevant to many decision makers.	audience for the analysis.
Challenges	Cost and	8. Heterogeneity	A variety of platforms can be used to test the gene or	Yes. Current methods can meet the challenge if an
pertinent to	resource use	of tests and	set of genes. Platforms may be used in different ways	analysis focuses on the relevant intervention and
genomic tests	and	platforms	and the configuration of the tests may vary across	comparator in a narrow setting. For a more
	measuring		settings. This results in difficulties in establishing a	generalisable analysis, methods may need to draw on
	effectiveness		standard cost or level of test performance for a test.	a form of standardisation such as using a Product
			Results of the economic evaluation may be extremely	Profile to undertake cost-effectiveness analysis,
			sensitive to assumptions around throughput on a	ensuring reporting was highly transparent and
			sequencing platform or the configuration of the test.	providing a wide range of sensitivities or thresholds at
				which the testing strategy would be cost-effective. It
				may be possible to allow access to a model which

Category	Challenge	Brief description	Methods development required?
		Authors have called for the establishment of national	permits a range of decision makers to vary parameters
		tariffs for test costs. This is a challenge for all types of	to match their situation. Care should be taken in
		genomic test.	trying to generalise costs across settings as actual
			costs may vary due to platforms used and utilization.
Measuring	9. Increasing	As greater heterogeneity of disease is identified it	Possibly. Clinical trials methodology is developing with
effectiveness	stratification	become more difficult to generate evidence of clinical	innovations such as N of 1 trials, umbrella trials and
		effectiveness as populations are smaller. This	adaptive trials. Economic evaluation methodology
		compounds difficulties in evidence base common to all	may require development of modelling techniques to
		diagnostics. There is greater need for alternative	incorporate observational data. There may be greater
		forms of evidence such as observational data. This is a	use of simulation methods to build appropriate
		challenge for all types of molecular diagnostic test.	models for economic evaluation.
Measuring	10. Personal	The tools used to estimate utilities incorporated in the	Yes. Although DCE methods are well developed, there
outcomes	utility ('value of	QALY may not be sufficiently sensitive to capture all	is no established methodology to incorporate the
	knowing')	aspects valued by patients and their families. There is	values into cost-utility analyses in socially-funded
		evidence that knowledge of a diagnosis is valued by	systems. Cost benefit analysis could be used instead
		some even where that does not lead to an effective	but this would reduce comparability of economic
		treatment. Discrete Choice Experiments (DCEs) can	evaluation across different disease areas. In

Category	Challenge	Brief description	Methods development required?
		establish patients' preferences and their willingness to	jurisdictions where cost-utility analysis is undertaken,
		pay for test characteristics but this is difficult to	decision makers could qualitatively weigh aspects of
		incorporate into a cost utility analysis. This is a	value not well captured by utilities, so this challenge
		challenge for all types of molecular diagnostic test but	may be more theoretical than practical.
		may be particularly applicable for multi-gene tests and	
		WGS where results maybe returned that are not	
		clinically actionable.	
	11. Incidental	A multiple gene test or whole	Possibly. Theoretically, multiple results may be
	findings	genome/exome/transcriptome sequencing (WGS) test	actionable either immediately or at some point after
		may return findings incidental to the result for the	the test. This requires methodological development in
		clinical condition which led to the test being ordered.	aggregation of results. Any possible interactions
		These incidental findings may be used immediately	between results will also need to be taken into
		and lead to additional diagnostic procedures or may	account. As all results must be interpreted and
		be used later if the patient develops a particular	reported for use by clinicians this challenge may be
		condition for example.	more theoretical than practical at present.
	12. Spill-over	Results of any molecular testing may provide	Possibly. Current methods are able to incorporate
	effects	information which impacts on either reproductive	health impacts for current and future family members.

Category	Challenge	Brief description	Methods development required?
		decisions or the ability of current or future family	Impacts on current family may be established
		members to take action to alter their health	empirically but for future generations, the number
		outcomes.	and timing of health impacts may be unknown. This
			can be dealt with using transparent methods and
			extensive sensitivity analysis. Valuing the impact on
			reproductive decisions is similar to the challenge with
			valuing personal utility and may require methods
			development.

HTA – health technology assessment, ICER – incremental cost effectiveness ratio, QALY – quality adjusted life year, WGS – whole genome sequencing (used in this article

and table to represent whole exome and whole transcriptome analysis in addition to whole genome sequencing)